Introduced by Senator Walters

December 3, 2012

An act to amend Sections 7522.02, 7522.15, 7522.20, and 7522.25 of, and to add Section 7522.03 to, the Government Code, relating to public employees' retirement.

LEGISLATIVE COUNSEL'S DIGEST

SB 24, as introduced, Walters. Public employees' retirement: benefit plans.

Existing law regulates state and local public retirement systems and generally requires public employees who are new members, as defined, of those systems, on and after January 1, 2013, to participate in specified benefit plans. Existing law permits a public employer that, before January 1, 2013, offers a defined benefit pension plan that provides a defined benefit formula with a lower benefit factor at normal retirement age, and results in a lower normal cost, than the defined benefit formula required for new employees on and after January 1, 2012, to continue to offer that defined benefit formula and excepts the employer from specified requirements regarding pensionable compensation. Existing law requires, in the case of these plans, if a new defined benefit formula is adopted on or after January 1, 2013, that the formula meet certain requirements and, among other things, be approved by the Legislature. Existing law prescribes the same requirements for a retirement benefit plan that consists solely of a defined contribution plan if the employer, on or after January 1, 2013, adopts a new defined benefit pension plan or defined benefit formula, as specified.

This bill would eliminate the requirement that the Legislature approve the changes in the instances described above. This bill would also authorize a local agency public employer or public retirement system $SB 24 \qquad \qquad -2-$

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that offers a defined benefit pension plan to offer a benefit formula with a lower benefit factor at normal retirement age and that results in a lower normal cost than the benefit formulas that are currently required, for purposes of addressing a fiscal necessity.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. Section 7522.02 of the Government Code is 2 amended to read:

3 7522.02. (a) (1) Notwithstanding any other law, except as 4 provided in this article, on and after January 1, 2013, this article shall apply to all state and local public retirement systems and to their participating employers, including the Public Employees' Retirement System, the State Teachers' Retirement System, the 8 Legislators' Retirement System, the Judges' Retirement System I, the Judges' Retirement System II, county and district retirement 10 systems created pursuant to the County Employees Retirement Law of 1937, independent public retirement systems, and to 11 12 individual retirement plans offered by public employers. However, 13 this article shall be subject to the Internal Revenue Code and Section 17 of Article XVI of the California Constitution. The 14 15 administration of the requirements of this article shall comply with 16 applicable provisions of the Internal Revenue Code and the 17 Revenue and Taxation Code.

- (2) Notwithstanding paragraph (1), this article shall not apply to the entities described in Section 9 of Article IX of, and Sections 4 and 5 of Article XI of, the California Constitution, except to the extent that these entities continue to be participating employers in any retirement system governed by state statute. Accordingly, any retirement plan approved before January 1, 2013, by the voters of any entity excluded from coverage by this section shall not be affected by this article.
- (b) The benefit plan required by this article shall apply to public employees who are new members as defined in Section 7522.04.
- (c) Individuals who were employed by any public employer before January 1, 2013, and who became employed by a subsequent public employer for the first time on or after January 1, 2013, shall be subject to the retirement plan that would have been available

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to employees of the subsequent employer who were first employed by the subsequent employer on or before December 31, 2012, if the individual was subject to reciprocity established under any of the following provisions:

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- (1) Article 5 (commencing with Section 20350) of Chapter 3 of Part 3 of Division 5 of Title 2.
- (2) Chapter 3 (commencing with Section 31450) of Part 3 of Division 4 of Title 3.
- (3) Any agreement between public retirement systems to provide reciprocity to members of the systems.
- (d) If a public employer, before January 1, 2013, offers a defined benefit pension plan that provides a defined benefit formula with a lower benefit factor at normal retirement age and results in a lower normal cost than the defined benefit formula required by this article, that employer may continue to offer that defined benefit formula instead of the defined benefit formula required by this article, and shall not be subject to the requirements of Section 7522.10 for pensionable compensation subject to that formula. However, if the employer adopts a new defined benefit formula on or after January 1, 2013, that formula must conform to the requirements of this article or must be determined and certified by the retirement system's chief actuary and the retirement board to have no greater risk and no greater cost to the employer than the defined benefit formula required by this article and must be approved by the Legislature. New members of the defined benefit plan may only participate in the lower cost defined benefit formula that was in place before January 1, 2013, or a defined benefit formula that conforms to the requirements of this article or is approved by the Legislature as provided in this subdivision.
- (e) If a public employer, before January 1, 2013, offers a retirement benefit plan that consists solely of a defined contribution plan, that employer may continue to offer that plan instead of the defined benefit pension plan required by this article. However, if the employer adopts a new defined benefit pension plan or defined benefit formula on or after January 1, 2013, that plan or formula must conform to the requirements of this article or must be determined and certified by the retirement system's chief actuary and the system's board to have no greater risk and no greater cost to the employer than the defined benefit formula required by this article and must be approved by the Legislature. New members of

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the employer's plan may only participate in the defined contribution plan that was in place before January 1, 2013, or a 3 defined contribution plan or defined benefit formula that conforms 4 to the requirements of this article.

- (f) The Judges' Retirement System I and the Judges' Retirement System II shall not be required to adopt the defined benefit formula required by Section 7522.25 or 7522.30 7522.20 or 7522.25 or the compensation limitations defined in Section 7522.10.
- (g) This article shall not be construed to provide membership in any public retirement system for an individual who would not otherwise be eligible for membership under that system's applicable rules or laws.
- SEC. 2. Section 7522.03 is added to the Government Code, to read:
- 7522.03. (a) Notwithstanding Section 7522.15, a local agency public employer or public retirement system that offers a defined benefit pension plan may, for purposes of addressing a fiscal necessity, offer a benefit formula with a lower benefit factor at normal retirement age and that results in a lower normal cost than the benefit formula required by Section 7522.20 or 7522.25.
- (b) The authority provided by subdivision (a) shall be exercised upon the direction of the legislative body of the local agency, as manifest in a duly enacted ordinance or resolution that describes the fiscal necessity, or upon a vote of the people of the affected jurisdiction.
- (c) For purposes of this section, "local agency" means a city, county, or district.
- SEC. 3. Section 7522.15 of the Government Code is amended to read:
- 7522.15. Except as provided in subdivisions (d) and (e) of Section 7522.02 or in Section 7522.03, each public employer and each public retirement system that offers a defined benefit plan shall offer only the defined benefit formulas established pursuant to Sections 7522.20 and 7522.25 to new members.
- 35 SEC. 4. Section 7522.20 of the Government Code is amended 36 to read:
- 37 7522.20. (a) Each Except as provided in Section 7522.03, each 38 retirement system that offers a defined benefit plan for nonsafety members of the system shall use the formula prescribed by this 39 40 section. The defined benefit plan shall provide a pension at

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retirement for service equal to the percentage of the member's final compensation set forth opposite the member's age at retirement, taken to the preceding quarter year, in the following table, multiplied by the number of years of service in the system as a nonsafety member. A member may retire for service under this section after five years of service and upon reaching 52 years of age.

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9	Age of Retirement	Fraction
10	52	1.00
11	52 1/4	1.025
12	52 ½	1.050
13	52 3/4	1.075
14	5 3	1.100
15	53 1/4	1.125
16	53 ½	1.150
17	53 3/4	1.175
18	54	1.200
19	54 1/4	1.225
20	54 ½	1.250
21	54 3/4	1.275
22	55	1.300
23	55 1/4	1.325
24	55 ½	1.350
25	55 3/4	1.375
26	56	1.400
27	56 1/4	1.425
28	56 ½	1.450
29	563/4	1.475
30	57	1.500
31	57 1/4	1.525
32	57 ½	1.550
33	57 3/4	1.575
34	58	1.600
35	58 1/4	1.625
36	58 ½	1.650
37	58 3/4	1.675
38	59	1.700
39	59 1/4	1.725
40	59 ½	1.750

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1	59 3/4 1.775	5
2	60 1.800)
3	60 1/4 1.825	5
4	60 ½ 1.850)
5	60 3/4 1.875	5
6	61 1.900)
7	61 1/4 1.925	5
8	61 ½ 1.950)
9	61 3/4 1.975	5
10	62 2.000)
11	62 1/4 2.025	5
12	62 ½ 2.050)
13	62 3/4 2.075	5
14	63 2.100)
15	63 1/4 2.125	5
16	63 ½)
17	63 ³ / ₄	5
18	64 2.200)
19	64 1/4 2.225	5
20	64 ½ 2.250)
21	64 ³ / ₄	5
22	65 2.300)
23	65 1/4	5
24	65 ½)
25	65 3/4	5
26	66 2.400)
27	$66\frac{1}{4}$	5
28	$66\frac{1}{2}$)
29	$66\frac{3}{4}$	5
30	67 2.500)
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(b) Pensionable compensation used to calculate the defined benefit shall be limited as described in Section 7522.10.

- (c) A new member of the State Teachers' Retirement System shall be subject to the formula established pursuant to Section 24202.6 of the Education Code.
- 37 SEC. 5. Section 7522.25 of the Government Code is amended 38 to read:
- 7522.25. (a) Each Except as provided in Section 7522.03 each retirement system that offers a defined benefit plan for safety

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members of the system shall use one or more of the defined benefit formulas prescribed by this section. A member may retire for service under any of the formulas in this section after five years of service and upon reaching 50 years of age.

(b) The Basic Safety Plan shall provide a pension at retirement for service equal to the percentage of the member's final compensation set forth opposite the member's age at retirement, taken to the preceding quarter year, in the following table, multiplied by the number of years of service in the system as a safety member.

Age at Retirement	Fraction
50	1.426
50 1/4	1.447
50 ½	1.467
503/4	1.488
51	1.508
51 1/4	1.529
51 ½	1.549
51 3/4	1.570
52	1.590
52 1/4	1.611
52 ½	1.631
52 3/4	1.652
53	1.672
53 1/4	1.693
53 ½	1.713
53 ³ / ₄	1.734
54	1.754
54 1/4	1.775
54 ½	1.795
54 ³ / ₄	1.816
55	1.836
55 1/4	1.857
55 ½	1.877
55 3/4	1.898
56	1.918
56 1/4	1.939
56½	1.959
563/4	1.980
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 (c) The Safety Option Plan One shall provide a pension at retirement for service equal to the percentage of the member's final compensation set forth opposite the member's age at retirement, taken to the preceding quarter year, in the following table, multiplied by the number of years of service in the system as a safety member.

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10	Age at Retirement	Fraction
11	50	2.000
12	50 1/4	2.018
13	50 ½	2.036
14	503/4	2.054
15	51	2.071
16	51 1/4	2.089
17	51 ½	2.107
18	51 3/4	2.125
19	52	2.143
20	52 1/4	2.161
21	52 ½	2.179
22	52 ³ / ₄	2.196
23	53	2.214
24	53 1/4	2.232
25	53 ½	2.250
26	53 3/4	2.268
27	54	2.286
28	54 1/4	2.304
29	54 ½	2.321
30	54 3/4	2.339
31	55	2.357
32	55 1/4	2.375
33	55 ½	2.393
34	55 3/4	2.411
35	56	2.429
36	56 1/4	2.446
37	56½	2.464
38	563/4	2.482
39	57 and over	2.500
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(d) The Safety Option Plan Two shall provide a pension at retirement for service equal to the percentage of the member's final compensation set forth opposite the member's age at retirement, taken to the preceding quarter year, in the following table, multiplied by the number of years of service in the system as a safety member.

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8	Age at Retirement	Fraction
9	50	2.000
10	50 1/4	2.025
11	50 ½	2.050
12	503/4	2.075
13	51	2.100
14	51 1/4	2.125
15	51 ½	2.150
16	51 3/4	2.175
17	52	2.200
18	52 1/4	2.225
19	52 ½	2.250
20	52 ³ / ₄	2.275
21	53	2.300
22	53 1/4	2.325
23	53 ½	2.350
24	53 3/4	2.375
25	54	2.400
26	54 1/4	2.425
27	54 ½	2.450
28	54 ³ / ₄	2.475
29	55	2.500
30	55 1/4	2.525
31	55 ½	2.550
32	55 3/4	2.575
33	56	2.600
34	56 1/4	2.625
35	56½	2.650
36	563/4	2.675
37	57 and over	2.700
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(e) On and after January 1, 2013, an employer shall offer one or more of the safety formulas prescribed by this section to new

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employees who are safety employees eligible for membership in the system. The formula offered shall be the formula that is closest to, and provides a lower benefit at 55 years of age than, the formula provided to members in the same retirement classification offered by the employer on December 31, 2012.

- (f) On and after January 1, 2013, an employer and its employees subject to Safety Option Plan One or Safety Option Plan Two may agree in a memorandum of understanding to be subject to Safety Option Plan One or the Basic Safety Plan, subject to the following:
- (1) The lower plan shall apply to members first employed on or after the effective date of the lower plan, and shall be agreed to in a memorandum of understanding that has been collectively bargained in accordance with applicable laws.
- (2) A retirement plan contract amendment with a public retirement system to alter a retirement formula pursuant to this subdivision shall not be implemented by the employer in the absence of a memorandum of understanding that has been collectively bargained in accordance with applicable laws.
- (3) An employer shall not use impasse procedures to impose the lower plan.
- (4) An employer shall not provide a different defined benefit for nonrepresented, managerial, or supervisory employees than the employer provides for other public employees, including represented employees, of the same employer who are in the same membership classifications.
- (g) Pensionable compensation used to calculate the defined benefit shall be limited as described in Section 7522.10.